Report for: Cabinet Member decision – 22 March 2018

Item number: n/a

Title: Applications by Slammin' Events to hire Finsbury Park for two

weekends to host music festivals in June and September 2018

Report

authorised by: Stephen McDonnell, Interim Director - Commercial and

Operations

Lead Officer: Zoe Robertson, Head of Commissioning & Client

zoe.robertson@haringey.gov.uk, 020 8489 2223

Ward(s) affected: Harringay Ward

Report for Key/

Non Key Decision: Non Key Decision

1. Describe the issue under consideration

- 1.1 This report seeks a determination of two applications made by Slammin' Events to hire Finsbury Park in order to stage (1) Southport Weekender and Tranzmission, a 2-day music event in June 2018, and (2) Hospitality in the Park and Abode, a 2 day music event in September 2018.
- 1.2 The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

- 3.1 The Cabinet Member for Environment is recommended to:
 - (a) Consider, and take account of, the comments received from recognised stakeholders of Finsbury Park in response to the event notifications being sent as part of the decision making process (attached as Appendix 2).
 - (b) Authorise the Interim Director Commercial and Operations, to approve conditional in principle agreement to hire Finsbury Park to the event promoter for the events detailed in this report as set out in paragraph 6.4.



(c) Agree that the conditions which are to be attached to any final approval of authority are as set out in the comments of the Assistant Director, Corporate Governance at paragraph 9.2.12 below.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in principle agreement to the Applicant for the event applications to progress. The events will then be subject to lengthy discussions with relevant authorities, including licensing before final agreement is given.
- 4.3 The rejection of the applications would have implications for the Parks Service budget, and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered

5.1 In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to the Park to ensure a balance of income generation and that of continued public use of the park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
 - "Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events
 - Duration of major scale events will be of 1 3 days per event
 - No major scale events will take place during the school summer holidays"



- On 14th and 17th July 2017, the Council received applications from Slammin' Events to hire the Park to stage Southport Weekender and Tranz-mission on 9th and 10th June, and Hospitality in the Park and Abode on 22nd and 23rd September 2018.
- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in principle agreement whenever the following criteria applies:
 - "Expected attendance is over 10,000"
- 6.6 The criteria detailed above applies to these applications, and so hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.8 The Applicant has a successful history of organising events in the Park, having hosted a September weekend music event for the past four years. If agreed, this would be the second year that the Applicant would host a music event over a weekend in June.
- 6.9 Over the last four years that these events have been held in the Park, over 100,000 people have attended and enjoyed the entertainment.
- 6.10 Due consideration as to the effects these events could have on the Park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the Park and all facilities, whilst ensuring the events provide increased recreational enjoyment within the Park environment.
- 6.11 The Applicant has applied to hire the space known as the bandstand field to facilitate the main event area for both events.
- 6.12 The bandstand field is a green expanse of grass which slopes gently down to the southern boundary of the park, creating a natural amphitheatre. This main field is encompassed by the internal park carriageway. Part of the carriageway was re-surfaced to motorway standards during the Heritage Lottery Funded restoration of Finsbury Park in 2004 to facilitate heavy, articulated vehicles and provides easy access to the areas to build the event infrastructure, with minimal need for crossing grass.
- 6.13 The total area used for these two weekends of events equates to 12% of the Park. The remaining 88% of the Park remains open to the public at all times.
- 6.14 Daily attendance for both weekends of events is 12,500.
- 6.15 The areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie and American Gardens in



- the northern section of the Park remain open and accessible to the general public while all major events take place.
- 6.16 Data collected from people counters installed on the gates into Finsbury Park between 18th July and 11th September 2016 show that on average nearly 8,000 daily park visits were made. This is one of the Parks busiest times falling during the school summer holidays. No major events are allowed to take place during this time, as set out in the Policy at 5.2.2.
- 6.17 Many of these visits continue while these events take place, by ensuring that all public facilities including the sports courts, play areas, cafes and lake remain open.
- 6.18 It is a condition of hire that way-finding signage is put in place by the Applicant before, during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.
- 6.19 During the build and break for events and on event days all main thoroughfares are kept open to park users, except for a section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where the production area for the event is located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.
- 6.20 Continued use of the Park by park user groups during the times of these events is maintained.
- 6.21 If a major event takes place on a Sunday, the Premises Licence requires that all music ceases at 10pm in consideration of the start of the working week. On Saturday the music stops at 10.30pm.
- 6.22 It is accepted that due to the high footfall experienced during events, some short-term damage to the grass will take place. A full 6-8 week restoration programme will take place following the event season to ensure the reestablishment of the grass in these areas.
- 6.23 This year the Sports Turf Research Institute has been commissioned, to do an in-depth study into the use of these high footfall areas and to make recommendations to establish a longer-term programme of restoration.
- 6.24 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states "Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space".
- 6.25 In discharging the requirement to consult, officers sent details of the applications to 36 external stakeholder groups by e-mail dated 9th October 2017. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington council officers, park user groups and leaseholders; councillors from 6 adjoining



wards including in Hackney and Islington; internal council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade were given 10 working days to respond.

- 6.26 Of the list of consultees, only those highlighted in green at Appendix 1 provided a total of 6 responses broken down as follows:
 - (a) 1 response was received from a ward councillor in Stroud Green ward, submitted on behalf of a constituent
 - (b) 1 response was received from a residents' association: Stroud Green Residents' Association
 - (c) 1 response was received from the Friends of Finsbury Park
 - (d) 1 response was received on behalf of neighbours and residents of Tancred, Venetia, Conningsby and Lothair Roads North and South.
 - (e) 1 response was received from Hackney Council
 - (f) 1 response was received from Islington Council
- 6.27 The comments are set out at Appendix 2. However, they can be summarised as being concerns around number and duration of events; capacity numbers and egress; the effect on neighbouring boroughs; event area / set up and take down / disruption; environmental damage; parking restrictions; ASB; noise; rubbish.
- 6.28 Officer responses to the comments are as follows:

Hackney Council

As regards the assertion that the proposed application would amount to <u>"an unacceptable and significant increase in the use of the park for major events", (emphasis added)</u> the Policy allows for up to five major events (10,000 or more attendees) to take place in the Park in any one year, for a duration of between 1-3 days at a time. This number will not be exceeded.

As regards <u>concerns over ASB</u>, and the resources available to deal with the issue should it arise, there is a clear commitment from the Applicant that this issue will be a primary focus in 2018.

Compared with other events that are held in the Park, these proposed events will have a much lower attendance capacity (12,500 daily). This has meant that in previous years, crowds have been contained within the event area and surrounding park with minimal effect on the local area, including the side streets off Seven Sisters Road.

However concerns were raised in 2017, over one specific event day, regarding event goers hanging around at the top of Finsbury Park Road.

As a result the Applicant has committed to allocating a security team to provide a visual presence to deter people loitering, who will also engage with event attendees encouraging them into the event.



A resident phoneline is provided and publicised to allow locals to report any issues associated with the events and for the Applicant to respond where necessary.

As regards <u>compliance with licensing objectives</u>, at no time has evidence been provided proving that compliance will not be possible. Further, at no time has anyone requested a challenge to the Premises Licence held by Slammin' Events.

As regards <u>consequential resource implications</u>, it is envisaged that by implementing the plan with a focus on the external side roads, many of the issues that have been raised, will be improved, thus resulting in the strain on neighbouring borough's reducing.

In recent months a cross working party has been formulated, attended by senior officers from all Haringey, Hackney and Islington Councils with a focus on Finsbury Park. Any potential impact on neighbouring borough's resulting from the events in the Park will be highlighted and discussed within this forum.

As regards concerns over the <u>clean up costs</u> of the event being passed back to Hackney, the cleansing of pre-designated streets around the Park, and covering all three borough's is provided by the event organiser, in addition to the continuation of normal services. Cleansing activity is co-ordinated and monitored on event days, with any issues responded to quickly.

If these events are to proceed, a team of Officers from LB Haringey will be in attendance at all times, monitoring the event and the surrounding area. This will include carrying out monitoring of the side streets that fall within all three borough's, and reporting any issues that may arise. This will also inform any future focus on cleansing routines during the major events.

As regards the assertion that <u>residents will leave the area</u> as a consequence of the event, officers are of the view that there are sufficient safeguards in place to mitigate against the impact of the event on the surrounding residential area.

As regards a lack of <u>consultation</u>, Council officers and councillors from LB Hackney are part of the Finsbury Park Events Stakeholder Group and LB Hackney is part of the Safety Advisory Group which meets to discuss any concerns and plan accordingly.

As regards the location of the events, the main area used to accommodate the proposed events is commonly known as the bandstand field. This area is most suited to hosting events of this scale due to the topography of the landscape and infrastructure surrounding it. This is further detailed at paragraph 6.12 of this report. This area is specifically set out in the Premises Licence used to host the proposed events.

The Friends of Finsbury Park

Although the Friends acknowledge that the Slammin' Events are more the size that they wouldn't object to taking place in the Park, they have raised specific concerns over noise disruption. The Council is committed to working with event



organisers to reduce the effects of noise from events on residents, and will continue to work with its own consultants, noise officers and all event organisers to improve the management of noise levels.

Residents have raised concerns with the vibrations and shaking of buildings which we believe is due to low level noise frequencies. Both the Applicant and the Council's Noise Team are looking to monitoring these frequencies for 2018 to get a better understanding of what steps can be taken to manage these frequencies better. The Council is purchasing noise level metres that measure low frequency noise.

As regards the numbers attending the event, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, also see the comments on the law made by the Assistant Director, Corporate Governance at paragraph 9.2 below.

As regards the duration of the events, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, see paragraphs 6.12 – 6.17 above which comments on the footprint which will be taken up by the events, and the areas which will remain open and available to the public whilst the events are taking place. For those reasons, officers consider that to be proportionate balance.

As regards the <u>environmental impact</u> of the event on the Park, see paragraphs 6.22 – 6.23 above in relation to the proposed post event restoration plan. In addition, Applicants are required to pay a refundable grounds deposit before moving onto site, to ensure any damaged caused during their hire of the site is rectified and paid for by them, at no cost to the Council.

The amount of deposit is determined by the type and size of the event, and is set out and agreed through the Council's process of setting its annual fees and charges. For a major, commercial event taking place in Finsbury Park this has been set at £15,000. This would only be refunded after any associated costs / damages have been paid. If costs / damages incurred come to more than the deposit amount, the event organiser is obliged through the park hire agreement to pay all outstanding costs.

In 2016 the Parks Service invested in new equipment and machinery allowing faster restoration of grass areas after events.

As regards concerns over <u>safety and ASB</u>, see the corresponding paragraph above in relation to the same complaint made by Hackney Council. Further, the policing of the events is discussed in detail both at the Safety Advisory Group and between the Police and the event organiser. A proportionate policing plan will be put into place based upon the intelligence available to the MPS which is kept under constant review. Where appropriate costs are recovered under the terms of a Special Police Services Agreement in accordance with Section 25 of the Police Act 1996.

Specific deployments of officers on event days are a matter for the event commander and at all times are based upon the need to discharge, or core



policing responsibilities of protecting life and property, preserving order, preventing the commission of offences and bringing offenders to justice.

The Policing plan is aimed at providing a visible presence and reassurance for the general public in the area. The Policing response is assessed and determined by Scotland Yard and forms part of the overall provision of policing in London on the given day. There is the ability to call upon additional resources or specialist teams if the need arises. Due to these being large gatherings there is always a counter terrorism element considered and action plan put in place should the need arise.

The use of the National Police Air Service is also at the request of the event commander and in common with many large events in London the images provided from the air assist in the deployment of assets on the ground contributing to a safe event. We aim to minimise the amount of time the aircraft is on task as much as possible.

If there were other events taking place in the local area, on the same day as the proposed events, they would be discussed by the Safety Advisory Group, including Police and transport providers. A decision would be made here as to if a conflict would have an impact on resources of either event. There are currently no confirmed music events planned to take place at the Emirates Stadium.

Islington Council

As regards <u>managing and resourcing the impact of the event on the surrounding area / Policing / safety issues / numbers attending the events, see the corresponding paragraphs above in relation to the same complaint made by Hackney Council and The Friends of Finsbury Park above.</u>

Residents of Tancred, Venetia, Conningsby and Lothair Roads

As regards <u>concerns over the number of events</u> and <u>concerns over noise</u> <u>disruption</u>, see the corresponding paragraph above in relation to the same complaint made by Hackney Council.

As regards the <u>concern over events taking place during exam time</u>, this issue is addressed in more detail in the Equalities Impact Assessment (Appendix 3). However, all libraries in Haringey will remain open during the event period, allowing young people and adults an alternative quiet space to study or work.

As regards concerns over the footprint of the event / damage to the Park / rubbish / egress issues, see the corresponding paragraph above in relation to the same complaint made by the other objectors above. In addition, since 2014 Oxford Road Gate has been locked on event days at 4pm, stopping event attendees egressing onto residential streets after the event. This is advertised in advance of each event, and alternative routes are provided at the gate.

As regards concerns over parking, over the last couple of years various parking restrictions have been implemented in some of the Haringey roads adjacent to the Park. In 2017 parking restrictions were implemented which resulted in



minimal complaints from residents. Parking in the area over the events days will continue to be monitored to ensure residents' parking is maintained.

Parking in the Park is limited to staff working the events and is managed by the event organiser. Public parking is prohibited, with the exception of blue badge holders and pre-arranged parking for park user groups.

Stroud Green Residents Association

As regards concerns over the number of events / footprint of the events / ASB / noise / environmental impact, see the corresponding paragraph above in relation to the same complaint made by the other objectors above.

As regards concerns a lack of information over set up and take down dates, every effort is made to ensure that such periods are sufficient for the safe installation of an event area, while retaining as much public access as possible as detailed previously in this report. Detailed discussions take place with event promoters' months in advance of the event to agree how a phased closure of the event space is managed as build progresses, and to ensure vehicle movement through the park during these times is managed and controlled. These plans are shared with the Finsbury Park Event Stakeholders Group with any comments for improvement being discussed in detail with promoters.

Councillor Tim Gallagher

As regards <u>concerns over the number of events / footprint / noise / set up and take down dates</u>, see the corresponding paragraph above in relation to the same complaint made by the other objectors above.

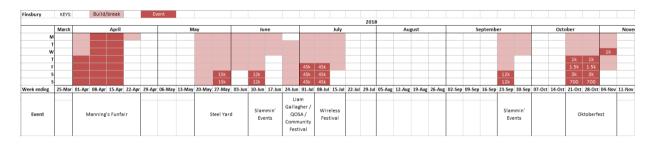
- 6.29 In order to further assist the Cabinet Member, details of the overall picture in relation to other applications to stage events which require Cabinet Member Approval in 2018 is as follows.
- 6.30 A total of nine hire applications were received in 2017 from event organisers wanting to host large or major events in the Park between March and October 2018. Five of these events have a capacity of 20,000 attendees or less and four events, have a capacity of circa 45,000 attendees.
- 6.31 Four of the applications were looking to take place in July, but realistically only two of these could be accommodated.
- 6.32 To date 1 application has been withdrawn by the event organiser.
- 6.33 Seven applications for Finsbury Park are now at a stage where Cabinet Member approval is to be sought in principle to allow the park hire applications to progress. These are:

| Event | Event Date | es | Duration | Build Break Date | / es | Capacity | Event Classification | Event Area % of Park |
|------------------|------------|----|----------|---------------------|---------|----------|-------------------------|-------------------------------|
| Manning's Easter | Thursday | 29 | 18 days | Monday 2 | 26 | | Medium | 4% |
| Fair | March | to | | March | / | | | |



| | Sunday 15 April | | Monday 16 April | | | |
|--|--|--------|--|---------------------------|--------|---------------------|
| Steel Yard | Saturday 26 & Sunday 27 May | 2 days | Monday 14 June / Friday 1 June | 15k | Major | Less than 15% |
| Southport Weekender & Tranz-mission | Saturday 9 & Sunday 10 June | 2 days | Monday 4 June / Wednesday 13 June | 12k | Major | 12% |
| Liam Gallagher, Queens of the Stone Age and Community Festival | Friday 29, Saturday 30 June & Sunday 1 July | 3 days | Tuesday 19 June / | 45k | Major | 27% |
| Wireless Festival | Friday 6, Saturday 7 & Sunday 8 July | 3 days | / Friday 13 July | 45k | Major | 27% |
| Hospitality in the Park & Abode | Saturday 22 & Sunday 23 September | 2 days | Monday 17 September / Wednesday 26 September | 12k | Major | 12% |
| London Oktoberfest | Thursday 18 – Sunday 21, Thursday 25 – Sunday 28 October, Wednesday 21 October | 9 days | Sunday 14 October / Friday 2 November | Between 700 – 3,000 | Medium | 7% |

6.34 If the above events were all to progress to fruition then the 2018 season would look like this:



7. Contribution to strategic outcomes

- 7.1 Hosting large and major events within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these type of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to Priority 3 of the Corporate Plan: 'A clean, well maintained and safe borough where people are proud to live and work'.
- 7.3 In addition there are links to the Corporate Plan in relation to:
 Priority 2: 'Enable all adults to live healthy, long and fulfilling lives'
 Priority 4: 'Drive growth and employment from which everyone can benefit'

8. The Open Spaces Act 1906



- 8.1 The income generated from the events is for the benefit of the Park itself, and is fundamental to keeping it open as a viable facility.
- 8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.4 Officers have set out the concerns from objectors and how they can be overcome, at the sub paragraphs under 6.28 above. Officer responses to the concerns raised recognise that a large proportion of the Park will remain open whilst the events take place, and that the event days take up no more than 12% of the Park for 1% of the year / 5% of the year, including build and break days. These responses also take into consideration the outcome of the EqIA.
- 9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)
- 9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

9.2 Legal

- 9.2.1 The Assistant Director, Corporate Governance has been consulted in the preparation of this report, and makes the following comments.
- 9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was challenged in the High Court on an application for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.
- 9.2.3 The case was heard on 8th and 9th June 2016, and the judge delivered his judgment on 22nd June 2016. In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 all of which govern the ability to permit entertainment in open spaces such as the Park "creates different powers for different places subject to different limitations". Accordingly, the judge went on to rule that "s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park".



- 9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – "one acre or one tenth of the [Park] whichever is greater" / "12 days in any one year, nor four [six in London] consecutive days on any one occasion" – simply did not apply.
- 9.2.5 Having been refused permission to appeal by the judge, the Friends made an application to the Court of Appeal. On 19th December 2016, the Court of Appeal granted the Friends of Finsbury Park permission to appeal on the 'legal powers issue'. The basis for the decision was because the issue "raises a point of considerable importance for London local authorities and ought to be considered by the Court of Appeal.".
- 9.2.6 The Court of Appeal also granted an application made by the Open Spaces Society for it to be heard in the appeal, on the grounds that "The issue in the appeal is of importance to London open spaces and parks".
- 9.2.7 The appeal was heard on 2nd November 2017, and the judgment was delivered on 16th November 2017. All three judges dismissed the appeal, in ruling that the High Court judge had correctly identified what the legal power positon was.
- 9.2.8 Having been refused permission to appeal, the Friends filed an application with the Supreme Court on 14th December 2017. Officers have since filed notice of objection to the application, and a decision is awaited.

The Current Applications

- 9.2.9 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).
- 9.2.10 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park for the number of days proposed to facilitate the events applied for. In so saying, the attendance at music and dance events is itself recreational, and therefore within the statutory trust.
- 9.2.11 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events, the comments made by officers on those objections, and the outcome of the EqIA are key to aiding the Cabinet Member in the decision making process.



- 9.2.12 Given the outstanding decision on the question of a further appeal and notwithstanding the fact that the law remains as found by the High Court and the Court of Appeal unless or until it is overturned on appeal it is important that the Council takes all necessary, proportionate and reasonable steps to protect its position when considering all applications in the interim. Accordingly, if the Cabinet Member is minded to adopt the recommendations in this report, then the following non-exhaustive list of conditions should also be attached to any approval to permit these applications:
 - (1) Approval is conditional on the outcome of any appeal to the Supreme Court

 assuming that the appeal is heard on a date prior to the events being to
 uphold the decision of the Court of Appeal
 - (2) Approval is given subject to contract
 - (3) Delegated authority is given to the Interim Director Commercial and Operations acting on advice from the Assistant Director, Corporate Governance to attach any other conditions as deemed appropriate

9.3 Equality

- 9.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:
 - tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;
 - advance equality of opportunity between people who share those protected characteristics and people who do not;
 - foster good relations between people who share those characteristics and people who do not.
- 9.3.2 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship based events. However, it reasoned that this restriction could be justified because such religious/belief based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.
- 9.3.3 The Policy aims to strike a balance between ensuring that parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting major events and for these events to contribute to our borough's cultural and leisure offer.
- 9.3.4 An equality impact assessment has been completed to accompany the Slammin' Events applications and can be found in Appendix 3. The assessment explores impact on residents in the immediate wards surrounding Finsbury



Park: Stroud Green (LB Haringey), Harringay (LB Haringey), Brownswood (LB Hackney), Finsbury Park (LB Islington) as well as groups who shared protected characteristics.

- 9.3.5 The assessment identifies that children, women with children and people with disabilities will be impacted negatively by the proposal, as they are more likely to use the park. However, the impact on these groups is not assessed as significant, partly because the Council is taking a number of actions to mitigate equality issues arising from the events. The assessment also identifies that the events create considerable benefits for the community, improving equality of opportunity and fostering good relations.
- 9.3.6 The council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park, and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

10. Use of Appendices

- 10.1 Appendix 1 List of Finsbury Park stakeholders who were consulted
- 10.2 Appendix 2 Finsbury Park stakeholders' full responses to large / major park hire applications
- 10.3 Appendix 3 Equality Impact Assessment: Applications by Slammin' Events Ltd to hire Finsbury Park for two weekends to host music festivals in June and September 2018
- 10.4 Part B Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972
- 11. Local Government (Access to Information) Act 1985
- 11.1 Haringey Outdoor Events Policy http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf

